

<u>No:</u>	BH2018/00316	<u>Ward:</u>	Hollingdean And Stanmer Ward
<u>App Type:</u>	Full Planning		
<u>Address:</u>	15 Twyford Road Brighton BN1 9GN		
<u>Proposal:</u>	Change of Use from 3 bedroom single dwelling (C3) to a single dwelling or a 6 bedroom House in Multiple Occupation (C3/C4) with alterations to fenestration.		
<u>Officer:</u>	Joanne Doyle, tel: 292198	<u>Valid Date:</u>	05.02.2018
<u>Con Area:</u>		<u>Expiry Date:</u>	02.04.2018
<u>Listed Building Grade:</u>		<u>EOT:</u>	
<u>Agent:</u>	The Planning Practice 18 Tillstone Street Brighton BN2 0BD		
<u>Applicant:</u>	Brightwhite Developments Limited C/O The Planning Practice 18 Tillstone Street Brighton BN2 0BD		

Councillors Hill and Inkpen-Leissner have requested this application is determined by the Planning Committee.

1. RECOMMENDATION

- 1.1 That the Committee has taken into consideration and agrees with the reasons for the recommendation set out below and resolves to **GRANT** planning permission subject to the following Conditions and Informatives:

Conditions:

1. The development hereby permitted shall be carried out in accordance with the approved drawings listed below.

Reason: For the avoidance of doubt and in the interests of proper planning.

Plan Type	Reference	Version	Date Received
Floor plans and elevations proposed	01(SITE BLOCK PLAN)	-	31 January 2018

2. Prior to first occupation of the development hereby permitted, details of secure cycle parking facilities for the occupants of, and visitors to, the development shall have been submitted to and approved in writing by the Local Planning Authority. The approved facilities shall be fully implemented and made available for use prior to the first occupation of the development and shall thereafter be retained for use at all times.

Reason: To ensure that satisfactory facilities for the parking of cycles are provided and to encourage travel by means other than private motor vehicles and to comply with policy TR14 of the Brighton & Hove Local Plan.

3. The development hereby approved shall be implemented in accordance with the proposed layout detailed on the proposed floorplans, drawing no. 01 received on 31st January 2018, and shall be retained as such thereafter. The layout of

the kitchen/dining/living room shall be retained as communal space at all times and shall not be used as bedrooms.

Reason: To ensure a suitable standard of accommodation for occupiers to comply with policy QD27 of the Brighton & Hove Local Plan.

4. No extension, enlargement, alteration or provision within the curtilage of the of the dwellinghouse as provided for within Schedule 2, Part 1, Classes A - E of the Town and Country Planning (General Permitted Development) (England) Order 2015, as amended (or any order revoking and re-enacting that Order with or without modification) other than that expressly authorised by this permission shall be carried out without planning permission obtained from the Local Planning Authority.

Reason: The Local Planning Authority considers that further development could cause detriment to the amenities of the occupiers of nearby properties and to the character of the area and for this reason would wish to control any future development to comply with policies QD14 and QD27 of the Brighton & Hove Local Plan.

Informatives:

1. In accordance with the National Planning Policy Framework and Policy SS1 of the Brighton & Hove City Plan Part One the approach to making a decision on this planning application has been to apply the presumption in favour of sustainable development. The Local Planning Authority seeks to approve planning applications which are for sustainable development where possible.

2. SITE LOCATION & APPLICATION DESCRIPTION

- 2.1 The application site relates to a two storey mid-terrace property, located on the south west side of Twyford Road. The area is residential in nature.
- 2.2 The property is not located in a conservation area, but there is an Article Four Directive in place restricting the conversion of single dwelling houses to houses of multiple occupation (C4 or sui generis use class).
- 2.3 Planning permission is sought for a change of use from a three bedroom dwelling (C3) to a dwellinghouse or six bedroom small House in Multiple Occupation (C3/C4) with alterations to fenestration (part retrospective).
- 2.4 During the course of the application the description has been amended for the scheme to propose a change of use to a (C3/C4). This would allow the use to change back and forth between C3 and C4 for up to 10 years.
- 2.5 There is an existing planning application at no. 12 Twyford Road for a change of use to a HMO. This application was registered first and has therefore been included as a HMO in the mapping exercise. This application was approved at Committee on the 18th July 2018.

3. RELEVANT HISTORY

BH2018/00319 (12)- Change of use from three bedroom single dwelling (C3) to six bedroom small house in multiple occupation (C4), with alterations to fenestration (part retrospective). Under consideration.

4. REPRESENTATIONS

4.1 One (1) letter of representation has been received commenting that:

- Building works have commenced

4.2 Fifty three (53) letters of representation has been received objecting to the proposal for the following reasons:

- Noise nuisance and anti-social behaviour
- Litter problems
- Already too many HMO's in the area
- Extra strain on services and parking
- Plans look inadequate to cater for a HMO
- Area needs more family homes

4.3 Councillors Hill and Inkipin-Leissner have objected to the proposal and requested that the application be heard at Committee, letter attached.

4.4 Following the re-advertisement of the application, **one (1)** further letter of representation has been received objecting to the proposal for the following reasons:

- Additional traffic
- Noise and anti-social behaviour
- Overdevelopment
- Poor design
- Too many HMO's

5. CONSULTATIONS

5.1 Transport Planning: No comment

6. MATERIAL CONSIDERATIONS

6.1 In accordance with Section 38 (6) of the Planning and Compulsory Purchase Act 2004, this decision has been taken having regard to the policies and proposals in the National Planning Policy Framework, the Development Plan, and all other material planning considerations identified in the "Considerations and Assessment" section of the report

6.2 The development plan is:

- Brighton & Hove City Plan Part One (adopted March 2016)
- Brighton & Hove Local Plan 2005 (retained policies March 2016);
- East Sussex, South Downs and Brighton & Hove Waste and Minerals Plan (adopted February 2013);

- The East Sussex, South Downs and Brighton & Hove Waste and Minerals Sites Plan (adopted February 2017);

6.3 Due weight has been given to the relevant retained policies in the Brighton & Hove Local Plan 2005 according to their degree of consistency with the NPPF.

7. POLICIES

The National Planning Policy Framework (NPPF)

Brighton & Hove City Plan Part One

SS1 Presumption in Favour of Sustainable Development

CP9 Sustainable transport

CP19 Housing mix

CP21 Student housing and Housing in Multiple Occupation

Brighton & Hove Local Plan (retained policies March 2016):

TR7 Safe Development

TR14 Cycle access and parking

SU10 Noise Nuisance

QD27 Protection of amenity

HO5 Provision of private amenity space in residential development

Supplementary Planning Documents:

SPD14 Parking Standards

8. CONSIDERATIONS & ASSESSMENT

8.1 The main considerations in the determination of this application relates to the principle of the change of use, the design of the external works, the standard of accommodation which the use would provide, impact upon neighbouring amenity and transport issues.

8.2 Principle of Development:

The proposal seeks consent for the change of use from a dwellinghouse (C3) to a dwellinghouse or small house in multiple occupation (C3/C4). This would allow the use to change back and forth between C3 and C4 for up to 10 years.

8.3 The site is located within an Article 4 Direction area (effective from 5th April 2013) which removes permitted development rights under Class L (b) of Part 3 of Schedule 2 of the Town and Country Planning (General Permitted Development) Order 2015, to change from a C3 (dwellinghouses) Use to a C4 (houses in multiple occupation) Use. As a result of the Article 4 Direction planning permission is required for the use of the properties in this location as HMOs.

8.4 Policy CP21 of the Brighton and Hove Draft City Plan Part One specifically addresses the issue of changes of use to either class C4, a mixed C3/C4 use or to a sui generis House in Multiple Occupation and states that:

In order to support mixed and balanced communities and to ensure that a range of housing needs continue to be accommodated throughout the city, applications for the change of use to a Class C4 (Houses in multiple occupation) use, a mixed C3/C4 use or to a sui generis House in Multiple Occupation use (more than six people sharing) will not be permitted where:

- More than 10 per cent of dwellings within a radius of 50 metres of the application site are already in use as Class C4, mixed C3/C4 or other types of HMO in a sui generis use.

8.5 A mapping exercise has taken place which indicates that there are 41 neighbouring properties within a 50m radius of the application property; 1 other property has been identified as being in HMO use within the 50m radius and application BH2018/00319 at no. 12 Twyford Road has been approved planning permission for a change of use to a C4 HMO. The percentage of neighbouring properties in HMO use within the radius area is therefore 4.87% (including no. 12).

8.6 Based upon the existing percentage of neighbouring properties in HMO use, which is less than 10%, the proposal to change to a C4 HMO complies with policy CP21.

8.7 Design and Appearance:

The proposed alterations to windows are considered acceptable in design terms.

8.8 Standard of Accommodation:

Whilst the Local Planning Authority does not have adopted space standards for comparative purposes the Government's recent Technical Housing Standards - National Described Space Standards March 2015 document states that "in order to provide one bedspace, a single bedroom has a floor area of at least 7.5m² and is at least 2.15m wide" and with respect of a double bed "has a floor area of at least 11.5m²" and "one double (or twin bedroom) is at least 2.75m wide and every other double (or twin) bedroom is at least 2.55m wide".

8.9 The changes to the internal layout of the property would result in 2no bedrooms at ground floor level with an open planned kitchen and living area and 4no bedrooms and bathroom at first floor level.

8.10 The communal area, consisting of an open planned kitchen, lounge and diner, measuring approximately 23.5sqm, provides an adequate amount of amenity space for a 6 person property, with a functioning layout. The bedrooms meet the minimum national space standards and are adequate in terms of size to cater for the furniture needed. There are good levels of natural light and outlook within the property. The standard of accommodation is therefore acceptable.

8.11 If however the communal space was converted to a bedroom in future, this would severely restrict the level of shared space available to the occupants. Therefore a condition will be applied restricting the use of this room to

communal use only to ensure an acceptable layout and level of communal space is retained.

8.12 Impact on Amenity:

Policy QD27 of the Brighton & Hove Local Plan states that planning permission for any development or change of use will not be granted where it would cause material nuisance and loss of amenity to the proposed, existing and/or adjacent users, residents, occupiers or where it is liable to be detrimental to human health.

8.13 The proposed change of use from a C3 dwellinghouse to six bedroom C4 HMO would result in a more intensive use of the property and a greater impact on the immediate and surrounding area. It is considered that the increased impact likely to be caused in this case would not be of a magnitude which would cause demonstrable harm to neighbouring amenity and would not warrant the refusal of planning permission.

8.14 The proposed external works would not result in amenity harm.

8.15 Sustainable Transport:

Uplift in the number of trips could be expected as a result of the proposals. However, it is not considered that this would be substantial or amount to a severe impact upon surrounding highway and transport networks.

Cycle parking is not proposed; a condition will be attached requiring details of this.

9. EQUALITIES

9.1 None identified